

Independence for Monetary Policy vs. Financial Regulation and Supervision

PETERSON INSTITUTE FOR INTERNATIONAL ECONOMICS – OCTOBER 31, 2025

Carolyn A. Wilkins senior research scholar, Griswold Center (Princeton University), and external member of the Bank of England Financial Policy Committee*

Independence is not a technocratic bank cheque



“Independence” is operational freedom to use legally-founded set of **policy tools** to pursue a **clear publicly-given mandate**, paired with **hard accountability** (and other safeguards, such as financial autonomy, etc.).

Two pillars of trust



	Monetary Policy	Prudential Policy
Goal	Guardrail against short-termism; stronger independence = lower inflation (Alesina & Summers, 1993).	Defense against forbearance and capture; delaying tough decisions raises future costs (Steele, 2025).
Outcome	Anchors expectations and supports long-term stability.	Reduces systemic risk and improves financial resilience.
Shared Value	Together they help to sustain global confidence in U.S. institutions and the dollar (Gourinchas & Rey, 2007; Eichengreen, 2011).	

Monetary policy and prudential regulation/supervision are cousins, not twins

Dimension	Monetary Policy	Prudential regulation/supervision
Objectives	Clear and "measurable": inflation and full employment (albeit not directly observable). Independence converts into a verifiable public contract (Balls, Howat & Stansbury, 2018).	Multiple and probabilistic: safety, stability, and consumer protection; success often counterfactual (Tarullo, 2024).
Time Horizon	Lags, but still frequent feedback via inflation data and expectations, allowing deviations to be explained in real time.	Long fuse — losses surface years later, creating forbearance risk; independence at supervisory levels is essential (Steele, 2025).
Perimeter and Fiscal Line	Policy rate relatively straightforward but tools such as QE and emergency facilities can blur into fiscal territory.	Tools are granular and legalistic — buffer calibration, stress tests, and enforcement shape credit allocation (Tarullo, 2024).

Short list of ideas to strengthen the framework

Monetary Policy

- a) **2025 framework update:** improved robustness and accountability by moving away from open-ended 'make-up' strategies and clarifying how to balance employment and inflation goals (Federal Reserve 2025; Powell 2025; Wessel 2025).
- b) **Increase transparency about policy reaction function:** Extend dot plot to matrix that shows, in anonymous form, how each participant's expected unemployment, inflation, and policy rate outcomes line up.
- c) **Institutionalize governance for nonstandard tools:** published cost-benefit analyses, guardrails for QE and emergency facilities, explicit indemnity arrangements, and 'explain-your-framework' reports when breached (Tarullo 2024; Australia 2023).

Prudential Policy

- a) **Clarify and strengthen FSOC's systemic-risk mandate, and the incentives of its members.** Several member agencies still lack a systemic-risk mandate of their own; unless incentives are aligned, coordination will always be fragile (Kohn 2014, Brookings 2021).
- b) **Institutionalize coordination:** create formal, auditable mechanisms for data-sharing, joint scenario exercises, and macroprudential reporting.
- c) **Strengthen independence where forbearance risk is highest:** protect examiner autonomy, model-validation teams, and stress-testing design across agencies, subject to periodic external review.

Independence serves citizens, not technocrats

- Credibility erodes slowly through concerns about political pressures, blurred boundaries and weak accountability.
- The best defense is practice, not posture: stay within clear mandates, deliver results, and strengthen the framework through transparency, governance, and accountability.

References

Alesina, A., & Summers, L. H. 1993. Central Bank Independence and Macroeconomic Performance: Some Comparative Evidence. *Journal of Money, Credit and Banking*, 25(2), 151–162. <https://doi.org/10.2307/2077833>

Balls, Ed, James Howat, and Anna Stansbury. 2018. “Central Bank Independence Revisited: After the Financial Crisis, What Should a Model of Central Bank Independence Look Like?” *M-RCBG Associate Working Papers*. No. 87. Cambridge, MA: Harvard Kennedy School.

Binder, Carola, and Christina Parajon Skinner. 2023. “The Legitimacy of the Federal Reserve.” *Stanford Journal of Law, Business & Finance* 28 (1): 1–54.

Binder, Sarah, and Mark Spindel. 2017. *The Myth of Independence: How Congress Governs the Federal Reserve*. Princeton, NJ: Princeton University Press.

Brookings Task Force on Financial Stability. 2021. Brookings Institution. Washington DC.

Eichengreen, Barry. 2011. *Exorbitant Privilege: The Rise and Fall of the Dollar and the Future of the International Monetary System*. New York: Oxford University Press.

Federal Reserve. 2025. *Statement on Longer-Run Goals and Monetary Policy Strategy (as amended August 22, 2025)*.

Financial Stability Oversight Council (FSOC). 2023. *Annual Report*. Washington, DC: U.S. Department of the Treasury.

———. 2024. *Annual Report*. Washington, DC: U.S. Department of the Treasury.

Gopinath, Gita, and Jeremy C. Stein. 2021. “Banking, Trade, and the Making of a Dominant Currency.” *Quarterly Journal of Economics* 136 (2): 783–830.

Gourinchas, Pierre-Olivier, and Hélène Rey. 2007. “From World Banker to World Venture Capitalist: U.S. External Adjustment and the Exorbitant Privilege.” In *G7 Current Account Imbalances: Sustainability and Adjustment*, edited by Richard H. Clarida, 11–55. Chicago: University of Chicago Press.

Government Accountability Office (GAO). 2016. *Financial Regulation: Complex and Fragmented Structure Could Be Improved*. GAO-16-175. Washington, DC.

———. 2023. *Additional Opportunities to Reduce Fragmentation, Overlap, and Duplication*. GAO-23-106089. Washington, DC.

Group of Thirty. 2025. *The Federal Reserve Monetary Policy Framework Review: A Comprehensive Approach to Improve Robustness*. Working Group on the 2025 Federal Reserve Monetary Policy Framework Review, chaired by William C. Dudley; project advisor Carolyn A. Wilkins. Washington, DC: Group of Thirty, April 30

Kohn, Donald L. 2014. *Institutions for Macroprudential Regulation: The UK and the US*. Speech at the Kennedy School of Government, Harvard University, April 17.

Menand, Lev. 2021. The federal reserve and the 2020 economic and financial crisis. *Stanford Journal of Law, Business & Finance*, 26(2), 295-361.

Office of Financial Research (OFR). 2024. *Annual Report to Congress*. Washington, DC: U.S. Department of the Treasury.

Powell, Jerome H. 2025. “Monetary Policy and the Federal Reserve’s Framework Review.” Speech at “Labor Markets in Transition: Demographics, Productivity, and Macroeconomic Policy,” August 22, 2025.

Steele, Graham. 2025. “Agency Independence and the Federal Reserve’s Regulatory Functions.” *Yale Journal on Regulation—Notice & Comment*, May.

Reserve Bank of Australia Review Panel. 2023. *An RBA fit for the Future*. Canberra: Australian Government.

Tarullo, Daniel K. 2024. “Reconsidering the Regulatory Uses of Stress Testing.” *Hutchins Center Working Paper* (Working Paper 92 and associated commentary), Brookings Institution.

Wessel, David. 2025. “The Fed Does Listen: How It Revised the Monetary Policy Framework.” Brookings, August 28.